



The Evolving Authority of the Engineer under 2017 FIDIC Red & Yellow Books

An operational breakdown of the transition from traditional contract administrator
to proactive project manager and neutral determiner.

The 2017 Editions Are Reaching Critical Mass in Global Procurement

Multilateral Development Banks

Active adoption for **major international infrastructure tenders**.

Institutional Agreements

Formal adoption by the **International Fund for Agricultural Development (IFAD)**.

Middle East / GCC

Early adoptions recorded in regional projects, **moving past the traditionally slow uptake curve**.

Dispute Boards

Active formation of 2017-compliant **Dispute Avoidance and Adjudication Boards (DAABs)** globally.

Defining the Engineer: Strict Qualifications and Non-Delegable Powers

The Engineer (Legal Entity)

Core Requirements (Clause 3.1)

Must appoint a specific Natural Person.
Must be a professional engineer, suitably qualified, fluent in ruling language.

Note: Appointing a non-engineer PM is a technical breach.

The Representative (Clause 3.3)

Must be a natural person, based on site full-time.

Non-Delegable Core Powers



1. Determinations
(CI 3.7)



2. Notices to Correct
(CI 15.1 - first step to
termination for default)

The Independence Dilemma: Can the Employer's Employee be the Engineer?

The Problem

FIDIC does not explicitly forbid it, but the structural mechanics of the 2017 suite strongly resist it.

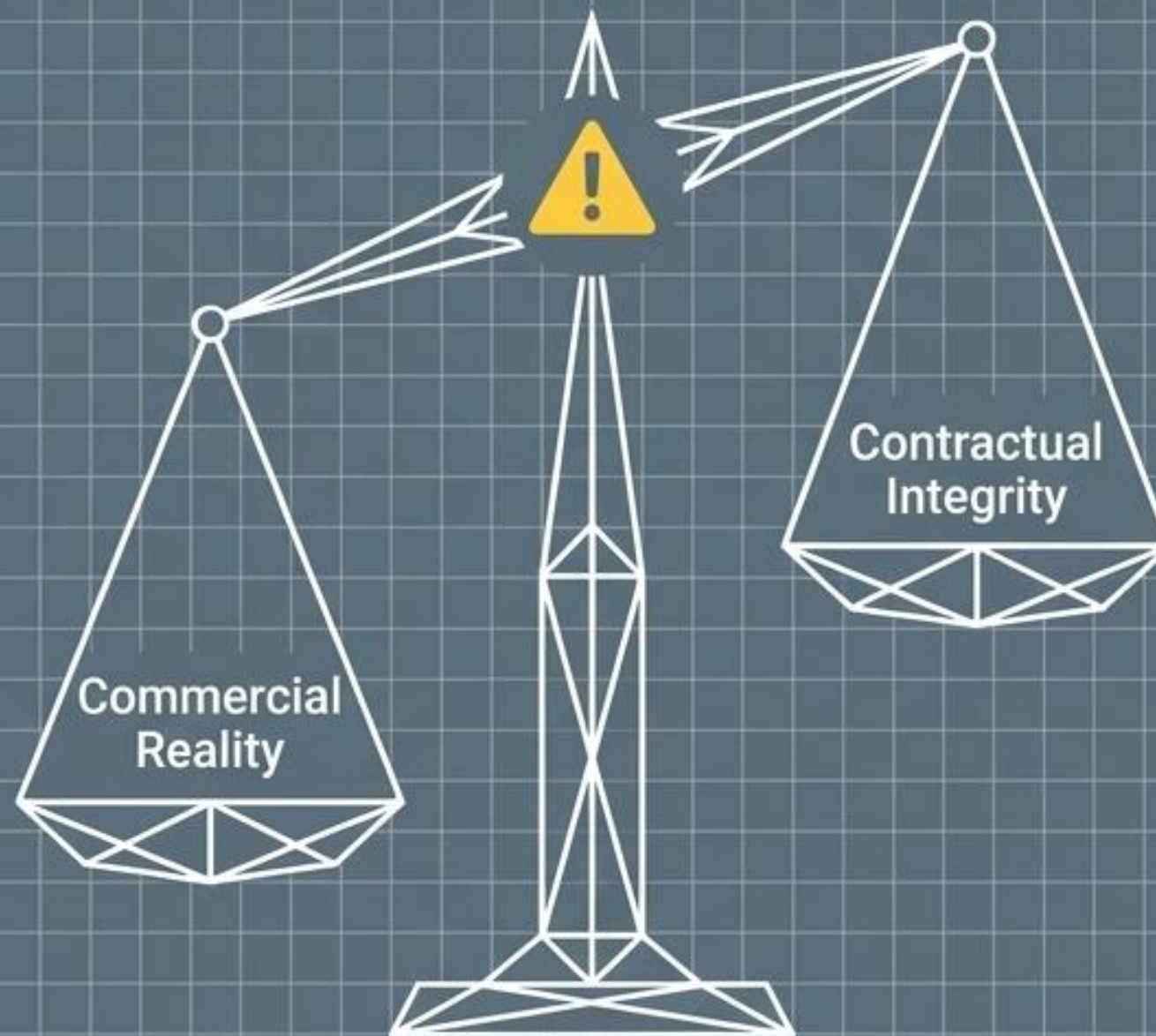
The Practical Conflict

The Engineer must act neutrally under Clause 3.7. An employee acting as a neutral adjudicator against their own employer breaks the intended balance of the Yellow/Red books.

Contractors will fiercely resist this without bespoke amendments.

The Legal Conflict

Under English Law (and many governing laws), an employer cannot assume the role of an unbiased decision-maker without express contractual amendments.



The Dual Mandate: Balancing Agency with Neutrality

The **Employer's Agent** (Clause 3.2)

Duty: Deemed to act for the Employer in general administration.

Limits: No unfettered powers. Cannot amend the contract.
Cannot relieve any party of their contractual duties (overriding standard waiver/estoppel norms).

Consent: Particular conditions dictate if Employer consent is needed for specific actions.

The **Neutral Adjudicator** (Clause 3.7)

Duty: Must act Neutrally. This is a deliberate shift from impartially/independently to avoid civil law jurisdiction issues.

Authority: Specifically requires no Employer consent to make a determination. Modifying this breaks FIDIC's Golden Principles.

The Proactive Toolkit: Early Intervention Mechanisms



Advance Warnings (CI 8.4)

Engineer (or parties) must notify of issues adversely affecting schedule, price, or performance. Triggers collaborative mitigation.



Recovery Programs

If delayed without EOT entitlement, Engineer can demand a revised program to expedite progress. Risk: Costs fall to the Contractor. If an EOT was justified, this becomes an expensive acceleration claim.



Management Meetings

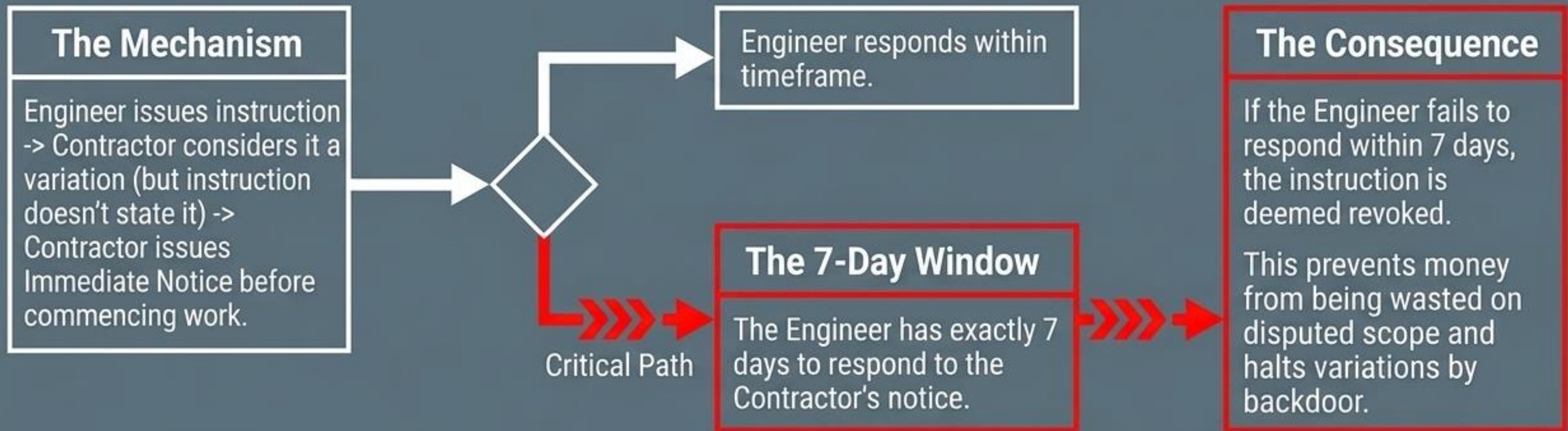
Engineer commands attendance from all tiers (contractors, subs, suppliers) to collaboratively manage flagged risks.



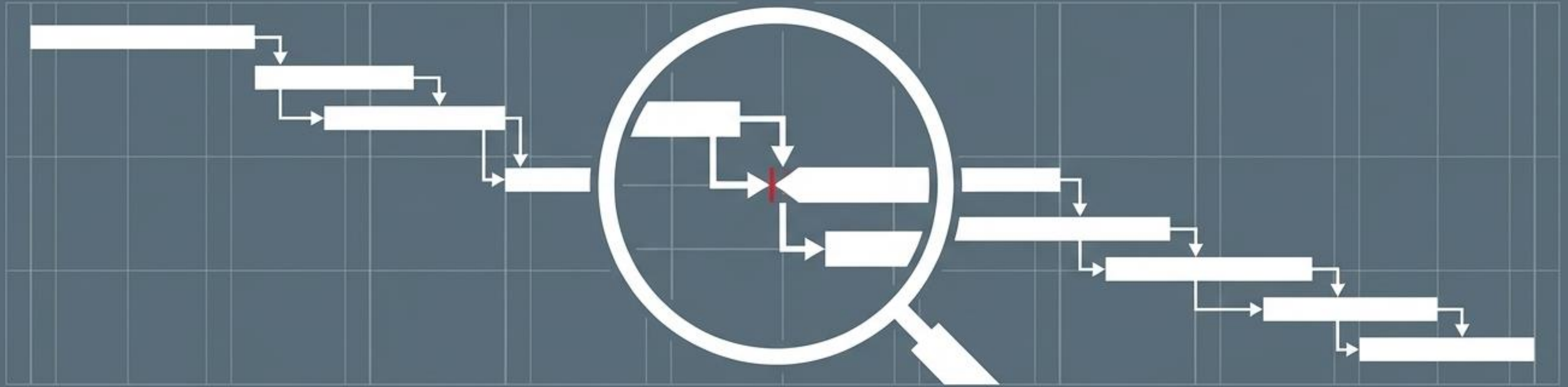
Contemporary Records (CI 20.2.3)

Engineer has explicit power to monitor, inspect, and instruct additional record-keeping during active claims without implying acceptance.

Shutting the Door on Unstated Variations (Clause 3.5)



The Baseline Program as a Rigorous Diagnostic Tool



Submission Standards

Due 28 days from commencement. Must include logic links, floats, and review periods. Must be submitted in both paper and native electronic forms to prevent hidden logic.

The Duty to Review

The contract explicitly defines Review as "examination and consideration... to assess whether and to what extent it complies." The Engineer must actively interrogate the program, not just file it.

Consequence of Inaction

If the Engineer fails to give notice of non-compliance within the fixed period, the program is deemed accepted, establishing a locked baseline for future EOT claims.

Eradicating Arbitrary Withholding in Payment Certificates

Item Description	Amount Claimed	Amount Certified	Remarks
Excavation Works	150,000	120,000	Partial Withholding
Excavation Works	70,000	60,000	
Recenstructing	90,000	10,000	Partial Withholding
Engineement	40,000	40,000	
Excavation Works	150,000	120,000	Partial Withholding
Excavation Works	100,000	120,000	
Excavation Works	75,000	25,000	
Excavation Works	120,000	80,000	

Heightened Justification

The Engineer cannot simply cross out line items. They must explicitly provide detailed reasons and mathematical calculations for any withheld payments.

Correction Mechanisms

Errors are not locked in forever. The Engineer has the express right to correct or modify errors in the very next interim payment certificate.

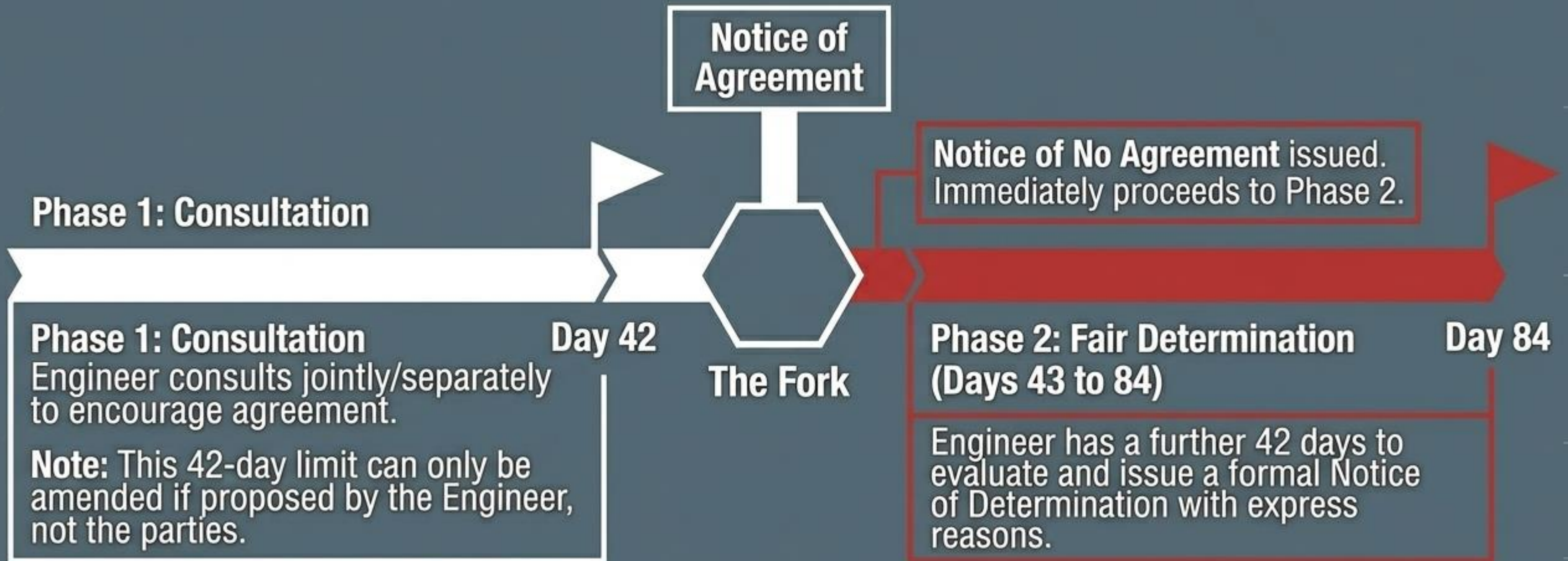
Escalation

If the Contractor disputes the withholding, they can challenge it in the next statement or escalate directly via a Clause 3.7 Determination (forcing the Engineer into their Neutral role).

The Dispute Engine Evolves: 1999 vs. 2017

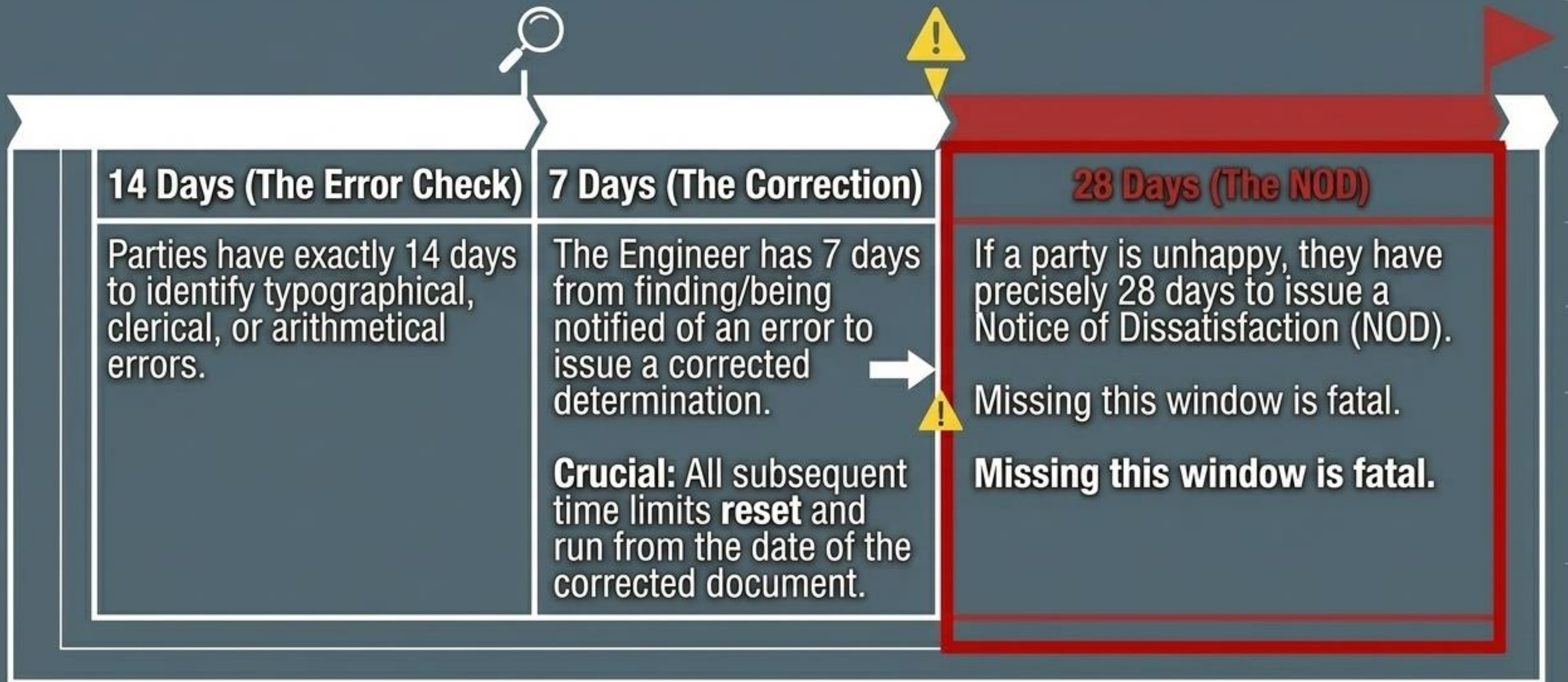
	1999 (CI 3.5)	2017 (CI 3.7)
Timeframe	Single 42-day window for consultation AND decision	Expanded 84-day process: 42 for consultation + 42 for determination
Standard of Action	Endeavor to reach agreement	Mandatory Neutral determination taking due regard of all circumstances
Output Requirement	Determine value/time	Must provide express, detailed reasons and supporting particulars
Consequence of Silence	Valid until revised	Deemed rejection; automatic escalation

The 84-Day Determination Engine (Clause 3.7)



The Goal: Lengthening the process prevents premature escalation to the DAAB by forcing rigorous, structured dialogue.

The Post-Determination Window: Errors and Dissatisfaction



The Unforgiving Clock: Time Limits vs. Time Bars

Time Limit



A procedural expectation (e.g., providing a statement of contractual basis within 84 days). Failure is problematic but can sometimes be waived by the Engineer in extenuating circumstances.

Time Bar



A **fatal, non-waivable** loss of rights. If a party fails to notify an initial claim within 28 days of becoming aware, the claim is permanently rejected.

⚠️ The Clause 1.3 Email Trap ⚠️

If a formal Notice of Dissatisfaction (or any notice) is sent by email, the contract deems it received the day after transmission. If you email an NOD on Day 28, it legally arrives on Day 29 and is time-barred.

The Power of Deeming Provisions: Silence Has Consequences

The Mechanism:

FIDIC 2017 uses deeming provisions to ensure the project doesn't stall when parties fail to act. Consequences are automatic.

Engineer's Silence

Engineer fails to issue a Notice of Agreement or Determination within the 42-day limit.

Deemed Rejection of the claim.

AND

Party's Silence:

Party fails to issue a Notice of Dissatisfaction within 28 days of the determination.

Deemed Final and Conclusive Acceptance.

Right to arbitrate is permanently lost.

2017 Synthesis: Surviving the High-Stakes Landscape

The Core Insight

The 2017 Engineer possesses vastly enhanced tools for proactive project management, but pays for this authority with intense procedural scrutiny and fatal deadlines.

Resourcing is Critical

The contract is administrative-heavy. Under-resourced Engineers will be instantly trapped by deeming provisions.

Notice Hygiene

Master the rigid formatting and delivery mechanics of Clause 1.3 to avoid technical defaults.

Embrace the Dual Mandate

Act decisively as the Employer's agent in the field, but ruthlessly protect neutrality during Clause 3.7 determinations.



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